

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Basic Financial Statements

June 30, 2014 and 2013

(With Independent Auditors' Report Thereon)



**DIXON HUGHES GOODMAN** LLP  
Certified Public Accountants and Advisors

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## Independent Auditors' Report

Commission Members

*Middle Peninsula Juvenile Detention Commission*

**We have audited the accompanying basic financial statements of the *Middle Peninsula Juvenile Detention Commission* as of and for the years ended June 30, 2014 and 2013**, as listed in the table of contents and the related notes to the Financial Statements. These financial statements are the responsibility of the *Middle Peninsula Juvenile Detention Commission's* management.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Authorities, Boards and Commissions* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence, about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the ***Middle Peninsula Juvenile Detention Commission*** as of June 30, 2014 and 2013, and the changes in net position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 13, 2014, on our consideration of the ***Middle Peninsula Juvenile Detention Commission's*** internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering ***Middle Peninsula Juvenile Detention Commission's*** internal control over financial reporting and compliance.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 - 6 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Dixon Hughes Goodman LLP*

Newport News, Virginia  
October 13, 2014

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Management's Discussion and Analysis

June 30, 2014 and 2013

This section of the Middle Peninsula Juvenile Detention Commission's (the Commission) annual financial report presents our discussion and analysis of the Commission's financial performance during the fiscal years ended June 30, 2014 and 2013.

**Financial Highlights for Fiscal Year 2014 and 2013**

- The Commission had a decrease in net position of \$148,956 for fiscal year 2014, and an increase of \$85,134 for fiscal year 2013. The increase in 2013 was primarily due to an increase in the number of housed juveniles from the City of Richmond, which is a nonmember jurisdiction that was closed during fiscal year 2013. The decrease in 2014 was primarily due to a large decrease in nonmember jurisdiction revenue when the City of Richmond re-opened its juvenile detention facility.
- Net capital assets decreased by \$208,060 and \$160,658 for fiscal year 2014 and 2013, respectively, primarily due to an increase in accumulated depreciation.

**Overview of the Financial Statements**

The financial section of this report has two components—Management's Discussion and Analysis (this section) and the basic financial statements. The basic financial statements are comprised of a balance sheet; statement of revenues, expenses and changes in net position; statement of cash flows; and notes to financial statements. The Commission implemented the provisions of Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, during fiscal year 2003, which established new requirements and a new reporting model for the annual financial reports of state and local governments.

The Commission is accounted for under the economic resources measurement focus and the accrual basis of accounting similar to an enterprise fund. Accordingly, revenues are recognized in the period earned and expenses are recognized when they are incurred. Enterprise funds are used to account for the ongoing activities that are financed and operated similar to those often found in the private sector.

**Financial Analysis**

The difference between assets and liabilities, net position, is one way to measure financial health or financial position. Over time, increases and decreases in net position are one indicator of whether an entity's financial health is improving or deteriorating. However, one would also need to consider other nonfinancial factors, such as changes in economic conditions, population and service area growth, and new or changed legislation.

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Management's Discussion and Analysis

June 30, 2014 and 2013

***Balance Sheets***

The following table reflects a summary of the balance sheets:

**Table 1  
Summary of Balance Sheets  
As of June 30, 2014, 2013 and 2012**

|                                    | <u>2014</u>         | <u>2013</u>      | <u>2012</u>      |
|------------------------------------|---------------------|------------------|------------------|
| Current assets                     | \$ 717,390          | 689,539          | 470,287          |
| Capital assets, net                | 4,074,978           | 4,283,038        | 4,443,696        |
| Total assets                       | <u>\$ 4,792,368</u> | <u>4,972,577</u> | <u>4,913,983</u> |
| Current liabilities                | \$ 186,543          | 194,963          | 196,934          |
| Noncurrent liabilities             | 64,904              | 87,737           | 112,306          |
| Total liabilities                  | <u>251,447</u>      | <u>282,700</u>   | <u>309,240</u>   |
| Net position:                      |                     |                  |                  |
| Net investment in capital assets   | 4,022,241           | 4,196,732        | 4,325,038        |
| Unrestricted                       | 518,680             | 493,145          | 279,705          |
| Total net position                 | <u>4,540,921</u>    | <u>4,689,877</u> | <u>4,604,743</u> |
| Total liabilities and net position | <u>\$ 4,792,368</u> | <u>4,972,577</u> | <u>4,913,983</u> |

Net position (assets in excess of liabilities) may serve over time as a useful indicator of a government's financial position. In the case of the Commission, assets exceeded liabilities by \$4,540,921 at June 30, 2014. Current assets consist of cash and short-term investments and accounts receivable. Current liabilities consist of accounts payable, accrued benefits, current portion of a note payable, and unearned revenue.

Current assets increased by 4.0% from 2013 to 2014, which was primarily due to a \$234,024 increase in accounts receivable from an additional locality billing for fiscal year 2014. The extra billing during fiscal year 2014 was primarily due to an overall drop in ADP of housed juveniles and the need to maintain cash flow during this revenue shortfall. Capital assets decreased by 4.9% from 2013 to 2014, which was primarily due to an increase in accumulated depreciation.

Total liabilities decreased by 11.1% from 2013 to 2014, which was primarily due to a decrease in accounts payable and accrued benefits. Noncurrent liabilities in 2014 consisted of Other Post-Employment Benefits (OPEB) and a note payable, net of current portion.

Total assets increased by 1.2% from 2012 to 2013, which was primarily due to an increase in the number of housed juveniles from the City of Richmond, which is a nonmember jurisdiction. Capital assets decreased by 3.6% from 2012 to 2013, which was primarily due to an increase in accumulated depreciation.

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Management's Discussion and Analysis

June 30, 2014 and 2013

Total liabilities decreased by 8.6% from 2012 to 2013, which was primarily due to principal payments on the note payable. Noncurrent liabilities in 2013 consisted of Other Post-Employment Benefits (OPEB) and a note payable, net of current portion.

***Statements of Revenues, Expenses and Changes in Net Position***

The following table reflects the condensed statements of revenues, expenses and changes in net position:

**Table 2  
Summary of Revenues, Expenses and Changes in Net Position  
For the Fiscal Years Ended June 30, 2014, 2013 and 2012**

|  | <u>2014</u>         | <u>2013</u>      | <u>2012</u>      |
|--|---------------------|------------------|------------------|
| Fees from member jurisdictions               | \$ 2,072,329        | 2,069,832        | 2,017,076        |
| Other operating revenues                     | <u>1,426,751</u>    | <u>1,729,408</u> | <u>1,321,783</u> |
| Total operating revenues                     | <u>3,499,080</u>    | <u>3,799,240</u> | <u>3,338,859</u> |
| Salaries and wages                           | 2,068,019           | 2,160,777        | 2,009,871        |
| Other expenses                               | <u>1,364,498</u>    | <u>1,341,532</u> | <u>1,242,901</u> |
| Total operating expenses before depreciation | <u>3,432,517</u>    | <u>3,502,309</u> | <u>3,252,772</u> |
| Operating income before depreciation         | 66,563              | 296,931          | 86,087           |
| Depreciation                                 | <u>216,801</u>      | <u>211,510</u>   | <u>198,285</u>   |
| Operating income (loss)                      | (150,238)           | 85,421           | (112,198)        |
| Net nonoperating revenues (expenses)         | <u>1,282</u>        | <u>(287)</u>     | <u>(27,042)</u>  |
| Changes in net position                      | (148,956)           | 85,134           | (139,240)        |
| Net position, beginning of year              | <u>4,689,877</u>    | <u>4,604,743</u> | <u>4,743,983</u> |
| Net position, end of year                    | \$ <u>4,540,921</u> | <u>4,689,877</u> | <u>4,604,743</u> |

Total net position decreased by \$148,956 for the fiscal year ended June 30, 2014, which was primarily due to a \$381,506 decrease in revenue from nonmember jurisdictions. The Richmond Juvenile Detention Center reopened during fiscal year 2014, and the Commission is no longer housing their juveniles. The primary source of revenue the Commission receives is fees from member jurisdictions for which they serve, which equaled \$2,072,329 in fiscal year 2014. Fees collected from member jurisdictions increased by 0.12% from 2013 to 2014, which was primarily due to an extra locality billing for fiscal year 2014. The extra billing during fiscal year 2014 was primarily due to an overall drop in ADP of housed juveniles and the need to maintain cash flow during this revenue shortfall. Included in other operating revenues are monies from the Commonwealth of Virginia that totaled \$1,310,696, as well as federal grant awards in the amount of \$70,976 during 2014.

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Management's Discussion and Analysis

June 30, 2014 and 2013

Salaries and wages account for 60.2% of the Commission's total operating expenses (excluding depreciation), during 2014 while employee benefits, supplies, professional services, and utilities make up the majority of other expenses. Net nonoperating revenues (expenses) are comprised of the interest earned on the Commission's short-term investments, interest expense for the note payable, and gain on disposal of capital assets. From 2013 to 2014, the net nonoperating revenues (expenses) increased by \$1,569, which resulted primarily from payment of interest expense on the note payable.

Total net position increased by \$85,134 for the fiscal year ended June 30, 2013. The primary source of revenue the Commission receives is fees from member jurisdictions for which they serve, which equaled \$2,069,832 in fiscal year 2013. Fees collected from member jurisdictions increased by 2.6% from 2012 to 2013, which was primarily due to a \$10 increase in daily per diems. There was also an increase in nonmember revenues, which was primarily due to higher counts of housed juveniles from nonmember jurisdictions and a new re-entry program offered by the Department of Juvenile Justice. Included in other operating revenues are monies from the Commonwealth of Virginia that totaled \$1,247,269 during 2013 (net of amount returned to the state of \$59,986 as part of state budget cuts), as well as federal grant awards in the amount of \$61,800 during 2013.

Salaries and wages account for 61.7% of the Commission's total operating expenses (excluding depreciation), during 2013 while employee benefits and utilities make up the majority of other expenses. Net nonoperating revenues (expenses) are comprised of the interest earned on the Commission's short-term investments, interest expense for the note payable, and loss on disposal of capital assets. From 2012 to 2013, net nonoperating expenses decreased by \$26,755. This decrease resulted primarily from a gain on disposal of capital assets.

**Capital Assets**

At the end of fiscal years 2014 and 2013, the Commission's net capital assets totaled \$4,074,978 and \$4,283,038, respectively. Included in those assets are land, building, machinery and equipment, and improvements other than building. The decrease during 2014 is primarily due to an increase in accumulated depreciation.

**Debt Administration**

The Commission executed a \$165,000 promissory note with Lancaster County during fiscal year 2011. The proceeds from the note were used to upgrade the current security system. The Commission is required to pay \$3,016 per month until December 2015. As of June 30, 2014 and 2013, the Commission owed \$52,737 and \$86,306, respectively, on this note.

**Contacting the Commission's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Commission's finances and to demonstrate the Commission's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to the James City County Department of Financial and Management Services, 101-F Mounts Bay Road, P.O. Box 8784, Williamsburg, Virginia 23187-8784.

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

**Balance Sheets**

**June 30, 2014 and 2013**

|   | <u>2014</u>         | <u>2013</u>         |
|---|---------------------|---------------------|
| <b>Assets</b>                                   |                     |                     |
| <b>Current assets</b>                           |                     |                     |
| Cash and short-term investments (note 2)        | \$ 327,972          | \$ 534,145          |
| Accounts receivable                             | 389,418             | 155,394             |
| Total current assets                            | <u>717,390</u>      | <u>689,539</u>      |
| <b>Capital assets (note 3)</b>                  |                     |                     |
| Land  | 118,354             | 118,354             |
| Building  | 6,169,996           | 6,169,996           |
| Machinery and equipment                         | 616,419             | 642,788             |
| Improvements other than building                | 117,107             | 117,107             |
| Total capital assets                            | <u>7,021,876</u>    | <u>7,048,245</u>    |
| <b>Less accumulated depreciation</b>            |                     |                     |
|   | <u>2,946,898</u>    | <u>2,765,207</u>    |
| Net capital assets                              | <u>4,074,978</u>    | <u>4,283,038</u>    |
| Total assets                                    | <u>\$ 4,792,368</u> | <u>\$ 4,972,577</u> |
| <b>Liabilities and Net Position</b>             |                     |                     |
| <b>Current liabilities</b>                      |                     |                     |
| Accounts payable                                | \$ 13,563           | \$ 30,415           |
| Due to James City County                        | -                   | 1,730               |
| Accrued benefits                                | 88,082              | 97,273              |
| Current portion of note payable                 | 34,833              | 33,569              |
| Unearned revenue                                | 50,065              | 31,976              |
| Total current liabilities                       | <u>186,543</u>      | <u>194,963</u>      |
| <b>Noncurrent liabilities</b>                   |                     |                     |
| Note payable, net of current portion (note 4)   | 17,904              | 52,737              |
| OPEB liability (note 7)                         | 47,000              | 35,000              |
| Total noncurrent liabilities                    | <u>64,904</u>       | <u>87,737</u>       |
| Total liabilities                               | <u>251,447</u>      | <u>282,700</u>      |
| <b>Net position</b>                             |                     |                     |
| Invested in capital assets, net of related debt | 4,022,241           | 4,196,732           |
| Unrestricted                                    | 518,680             | 493,145             |
| Total net position                              | <u>4,540,921</u>    | <u>4,689,877</u>    |
| Total liabilities and net position              | <u>\$ 4,792,368</u> | <u>\$ 4,972,577</u> |

*See accompanying notes to financial statements.*

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

**Statements of Revenues, Expenses and Changes in Net Position**

**Years ended June 30, 2014 and 2013**

|  | <b>2014</b>  | <b>2013</b>  |
|--|--------------|--------------|
| <b>Operating revenues</b>                    |              |              |
| Fees from member jurisdictions               | \$ 2,072,329 | \$ 2,069,832 |
| Commonwealth of Virginia                     | 1,310,696    | 1,247,269    |
| Fees from nonmember jurisdictions            | 9,132        | 390,638      |
| Federal grants                               | 70,976       | 61,800       |
| Other  | 35,947       | 29,701       |
| Total operating revenues                     | 3,499,080    | 3,799,240    |
| <b>Operating expenses</b>                    |              |              |
| Salaries and wages                           | 2,068,019    | 2,160,777    |
| Employee benefits                            | 884,068      | 818,213      |
| Professional services                        | 130,675      | 127,256      |
| Utilities                                    | 114,313      | 115,805      |
| Supplies                                     | 153,572      | 107,041      |
| Grants                                       | 6,314        | 84,630       |
| Miscellaneous                                | 56,366       | 40,435       |
| Minor equipment purchases                    | 1,362        | 23,138       |
| Insurance                                    | 14,391       | 14,152       |
| Purchase of bedspace                         | -            | 6,600        |
| Training                                     | 3,437        | 4,262        |
| Total operating expenses before depreciation | 3,432,517    | 3,502,309    |
| Operating income before depreciation         | 66,563       | 296,931      |
| <b>Depreciation</b>                          | 216,801      | 211,510      |
| Operating gain (loss)                        | (150,238)    | 85,421       |
| <b>Nonoperating revenues (expenses)</b>      |              |              |
| Gain on disposal of capital assets           | 3,646        | 3,139        |
| Interest expense                             | (2,628)      | (3,845)      |
| Interest revenue                             | 264          | 419          |
| Net nonoperating revenues (expenses)         | 1,282        | (287)        |
| Change in net assets                         | (148,956)    | 85,134       |
| <b>Net position at beginning of year</b>     | 4,689,877    | 4,604,743    |
| <b>Net position at end of year</b>           | \$ 4,540,921 | \$ 4,689,877 |

*See accompanying notes to financial statements.*

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

**Statements of Cash Flows**

**Years ended June 30, 2014 and 2013**

|  | <u>2014</u>         | <u>2013</u>       |
|--|---------------------|-------------------|
| <b>Cash flows provided (used) by operating activities</b>                                      |                     |                   |
| Cash received from customers   | \$ 3,283,145        | \$ 3,727,581      |
| Cash payments to suppliers for goods and services  | (499,012)           | (521,482)         |
| Cash payments for personnel services   | (2,949,278)         | (2,969,447)       |
|  | <u>(165,145)</u>    | <u>236,652</u>    |
| <b>Cash flows provided (used) by capital and related financing activities</b>                  |                     |                   |
| Proceeds from sale of capital assets   | 3,646               | 3,139             |
| Principal payments on note payable   | (33,569)            | (32,352)          |
| Interest paid on note payable  | (2,628)             | (3,845)           |
| Acquisition and construction of capital assets   | (8,741)             | (50,852)          |
|  | <u>(41,292)</u>     | <u>(83,910)</u>   |
| <b>Cash flows provided by investment activities - interest received</b>                        | <u>264</u>          | <u>419</u>        |
| <b>Increase (decrease) in cash and short-term investments</b>                                  | (206,173)           | 153,161           |
| <b>Cash and short-term investments at beginning of year</b>                                    | <u>534,145</u>      | <u>380,984</u>    |
| <b>Cash and short-term investments at end of year</b>  | <u>\$ 327,972</u>   | <u>\$ 534,145</u> |
| <br>   |                     |                   |
| <b>Reconciliation of operating income to net cash provided (used) by operating activities:</b> |                     |                   |
| Operating gain (loss)  | \$ (150,238)        | \$ 85,421         |
| Adjustments to reconcile operating income to cash provided (used) by operating activities:     |                     |                   |
| Depreciation expense   | 216,801             | 211,510           |
| Changes in operating assets and liabilities:   |                     |                   |
| Accounts receivable  | (234,024)           | (66,091)          |
| Accounts payable   | (16,852)            | 1,872             |
| Accrued benefits   | (9,191)             | 543               |
| Unearned revenue   | 18,089              | (5,568)           |
| OPEB liability   | 12,000              | 9,000             |
| Due to James City County   | (1,730)             | (35)              |
|  | <u>(14,907)</u>     | <u>151,231</u>    |
| <b>Total adjustments</b>   |                     |                   |
| <b>Net cash provided (used) by operating activities</b>  | <u>\$ (165,145)</u> | <u>\$ 236,652</u> |

*See accompanying notes to financial statements.*

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Notes to Financial Statements

June 30, 2014 and 2013

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**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Notes to Financial Statements

June 30, 2014 and 2013

**(1) Organization and Summary of Significant Accounting Policies**

The Middle Peninsula Juvenile Detention Commission (Commission) was created as a political subdivision of the Commonwealth of Virginia by resolutions adopted in 1993. Member jurisdictions are as follows: Caroline County, Charles City County, Essex County, Gloucester County, Hanover County, James City County, King and Queen County, King William County, Lancaster County, Mathews County, Middlesex County, New Kent County, Northumberland County, City of Poquoson, Richmond County, Westmoreland County, City of Williamsburg, and York County.

The general purpose of the Commission is to maintain and operate a detention center facility for youths. A 32-bed facility was completed and placed into operation in December 1997. An additional 16-bed facility was placed into operation in July 1998.

The Commission is a legally separate organization, and the member jurisdictions cannot impose their will on the Commission. There is no potential financial benefit or burden in the relationship. Accordingly, the Commission is not considered a component unit of any other entity. James City County (County) is the fiscal agent for the Commission.

**(a) Basis of Accounting and Presentation**

The Commission utilizes the economic resources measurement focus and the accrual basis of accounting similar to an enterprise fund. Accordingly, revenues are recognized in the period earned and expenses are recognized when they are incurred. Enterprise funds are used to account for activities that are financed and operated similar to those often found in the private sector. Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from the Commission's ongoing operations. Operating revenues include fees from member and nonmember jurisdictions, and intergovernmental revenues. Operating expenses include salaries and wages, employee benefits, and administrative expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Effective June 30, 2014, the Commission adopted the provisions of GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities* (GASB 65). This statement amends prior reporting requirements by (i) reclassifying certain items previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources and (ii) recognizing certain items previously reported as assets and liabilities as expenses or revenues based on the definitions of those elements in GASB Concepts Statement No. 4, *Elements of Financial Statements*. This statement also limits the use of the term *deferred* in financial statement presentations. The Commission replaced the term *deferred revenue* with *unearned revenue* in its balance sheet for the fiscal year ended June 30, 2013 with the adoption of GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. In addition, the Commission does not have to reclassify or amend its recognition of elements in its financial statements for the fiscal year ended June 30, 2014 based on the adoption of GASB 65. As a result, GASB 65 has no effect on the Commission's financial statements for the fiscal year ended June 30, 2014.

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Notes to Financial Statements

June 30, 2014 and 2013

**(b) Capital Assets**

The Commission's policy is to capitalize capital assets with a cost or donated basis of one thousand dollars (\$1,000) or greater. Capital outlays are capitalized at historical cost and contributed capital assets are recorded as capital assets at the estimated fair value at the time received. The costs of major improvements are capitalized while the cost of maintenance and repairs, which do not improve or extend the life of an asset, are expensed. The Commission provides for depreciation of capital assets using the straight-line method at amounts estimated to amortize the cost or basis of the assets over their estimated useful lives. Useful lives for the Commission's depreciable assets are as follows:

|                                  |              |
|----------------------------------|--------------|
| Building                         | 40 years     |
| Improvements other than building | 30 years     |
| Machinery and equipment          | 3 - 10 years |

When capital assets are sold or retired, the related asset and accumulated depreciation are removed from the accounts and any gain or loss is included in nonoperating revenues (expenses).

**(c) Fees Revenue**

Fees from member jurisdictions consist of charges billed for the per diem cost of bed space per youth. The per diem cost is calculated by dividing the total local cost, as defined, for the year by the estimated number of youth care days in that year. The total local cost is calculated by estimating the total cost included in the operating budget less estimated revenues from other sources. Accounts receivable reflected in the accompanying balance sheets are primarily comprised of such fees billed to member jurisdictions and management believes they are fully collectible. Therefore, no provision for doubtful accounts has been recorded.

A contractual agreement was entered into between the Commission and the Virginia Department of Juvenile Justice. The agreement started in fiscal year 2012 and is renewable every four years. The purpose of the agreement is to provide detention re-entry placement for juvenile offenders.

**(d) Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements. Such estimates and assumptions also affect the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates and assumptions.

**MIDDLE PENINSULA JUVENILE  
DETENTION COMMISSION**

Notes to Financial Statements

June 30, 2014 and 2013

*(e) Subsequent Events*

In preparing these financial statements, the Commission has evaluated events and transactions for potential recognition or disclosure through October 13, 2014, the date the financials were available to be issued.

**(2) Cash and Short-Term Investments**

*(a) Cash*

The carrying values of the Commission's deposits with banks were \$70,154 and \$276,591 at June 30, 2014 and 2013, respectively. The bank balances of \$71,367 and \$284,038 at June 30, 2014 and 2013, respectively, which differs from the carrying value of deposits primarily due to outstanding checks and deposits in transit, were fully covered by the Federal Deposit Insurance Corporation (FDIC) or collateralized in accordance with the Virginia Security for Public Deposits Act (Act). Under the Act, banks holding public deposits in excess of the amounts insured by FDIC must pledge collateral in the amount of 50% of the excess deposits to a collateral pool in the name of the State Treasury Board. Savings and loan institutions are required to collateralize 100% of deposits in excess of FDIC limits. If any member financial institution fails, the entire collateral becomes available to satisfy claims of the Commission. If the value of the pool's collateral is inadequate to cover a loss, additional amounts would be assessed on a pro rata basis to the members (banks) of the pool. Therefore, these deposits are considered collateralized and, as a result, are considered insured. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loans.

*(b) Investment Policy*

The Commission utilizes the policies and procedures of the James City County Treasurer; therefore, the Investment Policy (Policy) of the County is used. In accordance with the Code of Virginia and other applicable law, including regulations, the Commission's Policy permits investments in U.S. government obligations, municipal obligations, commercial paper, and certain corporate notes, bankers acceptances, repurchase agreements, negotiable certificates of deposit, bank deposit notes, mutual funds, and the State Treasurer's Local Government Investment Pool (the Virginia LGIP, a 2a-7 like pool).

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The Policy establishes limitations on the holdings of non-U.S. government obligations. The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each security is as follows:

|   |              |
|---|--------------|
| Registered money market mutual funds          | 100% maximum |
| Commonwealth of Virginia LGIP                 | 100% maximum |
| Repurchase agreements                         | 50% maximum  |
| Bankers' acceptances                          | 40% maximum  |
| Commercial paper                              | 35% maximum  |
| Negotiable certificates of deposit/bank notes | 20% maximum  |
| Municipal obligations                         | 20% maximum  |
| Corporate notes                               | 15% maximum  |
| Bank deposits                                 | 100% maximum |

**(c) Credit Risk**

As required by state statute, the Policy requires that commercial paper have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following: Moody's Investors Service, Standard & Poor's, Fitch Investor's Service, and Duff and Phelps. Corporate notes must have a minimum of "Aa" long-term debt rating by Moody's Investors Service and a minimum of "AA" long-term debt rating by Standard & Poor's. Negotiable certificates of deposit and bank deposit notes maturing in less than one year must have a short-term debt rating of at least "A-1" by Standard & Poor's and "P-1" by Moody's Investors Service. Notes having a maturity of greater than one year must be rated "AA" by Standard & Poor's and "Aa" by Moody's Investors Service.

Although state statute does not impose credit standards on repurchase agreement, bankers' acceptances or money market mutual funds, the Commission has established credit standards for these investments to minimize portfolio risk.

As of June 30, 2014 and 2013, 100% of the Commission's portfolio was invested in the Commonwealth of Virginia LGIP account and is classified as short-term investments on the balance sheet.

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**(d) Concentration of Credit Risk**

The Policy establishes limitations on portfolio composition by issuer in order to control concentration of credit risk. No more than 5% of the Commission's portfolio will be invested in the securities of any single issuer with following exceptions:

|  |              |
|--|--------------|
| U.S. Treasury                          | 100% maximum |
| Commonwealth of Virginia LGIP          | 100% maximum |
| Bank Deposits                          | 100% maximum |
| Each money market mutual fund          | 50% maximum  |
| Each federal agency                    | 35% maximum  |
| Each repurchase agreement counterparty | 25% maximum  |

As noted above, as of June 30, 2014 and 2013, 100% of the Commission's portfolio was invested in the Commonwealth of Virginia LGIP account.

**(e) Interest Rate Risk**

As a means of limiting exposure to fair value losses arising from rising interest rates, the Commission's Policy limits the investment of short-term operating funds to an average weighted maturity of no more than 180 days, with a portion of the portfolio continuously invested in readily available funds. The operating fund core portfolio will be invested in permitted investments with a stated maturity of no more than five years from the date of purchase. To control the volatility of the core portfolio, the Treasurer will determine a duration target, not to exceed three years.

As of June 30, 2014 and 2013, the fair values and maturities of the Commission's investments were as follows:

| <u>Investment Type</u>               | <u>Fair Value</u> | <u>Maturity</u> |
|--------------------------------------|-------------------|-----------------|
| 2014 – Commonwealth of Virginia LGIP | \$ 257,818        | 1 day           |
| 2013 – Commonwealth of Virginia LGIP | \$ 257,554        | 1 day           |

**(f) Custodial Credit Risk**

The Policy requires that all investment securities purchased by the Commission or held as collateral on deposits or investments shall be held by the Commission or by a third-party custodial agent who may not otherwise be counterparty to the investment transaction. As of June 30, 2014 and 2013, all of the Commission's investments are held in a bank's trust department in the Commission's name.

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**(3) Capital Assets**

The following is a summary of the capital assets activity for the years ended June 30, 2014 and 2013:

|  | <u>Balances at<br/>July 1, 2013</u> | <u>Additions</u> | <u>Reductions</u> | <u>Balances at<br/>June 30, 2014</u> |
|--|-------------------------------------|------------------|-------------------|--------------------------------------|
| Capital assets not being depreciated -<br>Land | \$ 118,354                          | -                | -                 | \$ 118,354                           |
| Capital assets being depreciated:              |                                     |                  |                   |                                      |
| Building                                       | 6,169,996                           | -                | -                 | 6,169,996                            |
| Machinery and equipment                        | 642,788                             | 8,741            | 35,110            | 616,419                              |
| Improvements other than building               | 117,107                             | -                | -                 | 117,107                              |
| Total capital assets being<br>depreciated      | <u>6,929,891</u>                    | <u>8,741</u>     | <u>35,110</u>     | <u>6,903,522</u>                     |
| Less accumulated depreciation for:             |                                     |                  |                   |                                      |
| Buildings                                      | 2,378,495                           | 154,250          | -                 | 2,532,745                            |
| Machinery and equipment                        | 348,213                             | 58,602           | 35,110            | 371,705                              |
| Improvements other than building               | 38,499                              | 3,949            | -                 | 42,448                               |
| Total accumulated<br>depreciation              | <u>2,765,207</u>                    | <u>216,801</u>   | <u>35,110</u>     | <u>2,946,898</u>                     |
| Total capital assets being depreciated,<br>net | <u>4,164,684</u>                    | <u>(208,060)</u> | <u>-</u>          | <u>3,956,624</u>                     |
| Net capital assets                             | <u>\$ 4,283,038</u>                 | <u>(208,060)</u> | <u>-</u>          | <u>\$ 4,074,978</u>                  |

|  | <u>Balances at<br/>July 1, 2012</u> | <u>Additions</u> | <u>Reductions</u> | <u>Balances at<br/>June 30, 2013</u> |
|--|-------------------------------------|------------------|-------------------|--------------------------------------|
| Capital assets not being depreciated -<br>Land | \$ 118,354                          | -                | -                 | \$ 118,354                           |
| Capital assets being depreciated:              |                                     |                  |                   |                                      |
| Building                                       | 6,169,996                           | -                | -                 | 6,169,996                            |
| Machinery and equipment                        | 642,094                             | 50,852           | 50,158            | 642,788                              |
| Improvements other than building               | 117,107                             | -                | -                 | 117,107                              |
| Total capital assets being<br>depreciated      | <u>6,929,197</u>                    | <u>50,852</u>    | <u>50,158</u>     | <u>6,929,891</u>                     |
| Less accumulated depreciation for:             |                                     |                  |                   |                                      |
| Buildings                                      | 2,224,245                           | 154,250          | -                 | 2,378,495                            |
| Machinery and equipment                        | 345,061                             | 53,310           | 50,158            | 348,213                              |
| Improvements other than building               | 34,549                              | 3,950            | -                 | 38,499                               |
| Total accumulated<br>depreciation              | <u>2,603,855</u>                    | <u>211,510</u>   | <u>50,158</u>     | <u>2,765,207</u>                     |
| Total capital assets being depreciated,<br>net | <u>4,325,342</u>                    | <u>(160,658)</u> | <u>-</u>          | <u>4,164,684</u>                     |
| Net capital assets                             | <u>\$ 4,443,696</u>                 | <u>(160,658)</u> | <u>-</u>          | <u>\$ 4,283,038</u>                  |

**MIDDLE PENINSULA JUVENILE  
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Notes to Financial Statements

June 30, 2014 and 2013

**(4) Note Payable**

On December 15, 2010, the Commission executed a promissory note with Lancaster County, which was used to upgrade the existing security system. The promissory note was issued for \$165,000 at 3.70% interest. The Commission is required to pay \$3,016 per month until December 2015.

The following is a summary of the note payable activity for the year ended June 30, 2014 and 2013:

| <u>Amount payable at July 1, 2013</u> | <u>Additions</u> | <u>Reductions</u> | <u>Amount payable at June 30, 2014</u> | <u>Amount due within one year</u> |
|---------------------------------------|------------------|-------------------|--|-----------------------------------|
| \$ 86,306                             | -                | 33,569            | 52,737                                 | \$ 34,833                         |
| <br>                                  |                  |                   |  |                                   |
| <u>Amount payable at July 1, 2012</u> | <u>Additions</u> | <u>Reductions</u> | <u>Amount payable at June 30, 2013</u> | <u>Amount due within one year</u> |
| \$ 118,658                            | -                | 32,352            | 86,306                                 | \$ 33,569                         |

The annual requirements to repay the promissory note and related interest are as follows:

|                             | <u>Principal</u> | <u>Interest</u> |
|-----------------------------|------------------|-----------------|
| Fiscal year ending June 30: |                  |                 |
| 2015                        | \$ 34,833        | \$ 1,365        |
| 2016                        | <u>17,904</u>    | <u>194</u>      |
|                             | \$ <u>52,737</u> | \$ <u>1,559</u> |

**(5) Transactions with Related Parties**

Certain financial management and accounting services are provided to the Commission by the County. The charges for these services amounted to \$29,000 during the years ended June 30, 2014 and 2013 respectively, and are included in professional services in the accompanying statements of revenues, expenses and changes in net position.

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June 30, 2014 and 2013

**(6) Pension Plan**

Employees of the Commission participate in the Virginia Retirement System (VRS) through the County. Therefore, employees of the Commission are not a separate cost pool of VRS and no separate actuarial information is available with regard to the Commission's participation in VRS. Detailed disclosures regarding the County's participation in VRS and related actuarial information can be found in the County's annual financial statements.

**(7) Postretirement Benefits Other Than Pensions**

The Commission adopted GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The Statement establishes standards for reporting the liability for the Commission's nonpension postemployment benefit, the health care plan for retirees.

**(a) Plan Provisions**

In addition to providing the pension benefits described in footnote 6, the Commission provides postemployment health care (OPEB) for qualifying retired employees who are not yet eligible for Medicare through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the Commission and can be amended by the Commission through its personnel manual.

**(b) Funding Policy**

The Commission does not intend to establish a trust to prefund this liability. The anticipated growth in the net OPEB obligation is based on contributions to the benefit plan on a pay-as-you-go cost basis. The data has been projected into the future based on the assumption the current active population remains constant. Also, the estimated contributions are based on the implicit rate subsidy payments made during the year by the retirees.

**(c) Plan Description**

Currently, covered full-time active employees who retire directly from the Commission and are at least 50 years of age with 15 years of service are eligible to receive postretirement health care benefits. Each year, retirees participating in the Commission's sponsored plans will be given the opportunity to change plans or drop coverage during an open enrollment period. The pre-Medicare retirees have a choice of three plans: Optima, Healthkeepers and KeyCare. The majority of the participants are in Healthkeepers. Dental plans are available at the retiree's cost, and therefore, have no GASB 45 liability. There is no coverage for post-Medicare retirees. There were 40 active employee participants at the time of the actuarial study. Since the retirees contribute towards their health insurance premiums based on a blended rate, the Commission has an implicit liability.

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**(d) Annual OPEB Costs and Net OPEB Obligation**

The net OPEB obligation as of June 30, 2014 was calculated as follows:

|  |    |        |
|--|----|--------|
| Annual required contribution           | \$ | 12,000 |
| Interest on net OPEB obligation        |    | -      |
| Actuarial adjustment                   |    | -      |
| Annual OPEB cost                       |    | 12,000 |
| Contributions made                     |    | -      |
| Increase in net OPEB obligation        |    | 12,000 |
| Net OPEB obligation, beginning of year |    | 35,000 |
| Net OPEB obligation, end of year       | \$ | 47,000 |

**(e) Actuarial Methods and Assumptions**

**Valuation Methods**

The projected unit credit actuarial cost method was used to calculate all of the expense amounts and the funded status of the plan. The calculations were performed in accordance with the methodologies set forth in GASB Statement No. 45. Under these methods, benefits provided by the substantive plan (the plan as understood by the Commission and the plan members) at the time of the actuarial study are projected and their present value is determined. The present value is divided into equal parts which are earned over the period from date of hire to the full eligibility date.

**Employees Included in the Calculations**

All active employees who are expected to meet the plan's eligibility requirements on or before the ultimate assumed retirement age are included in the calculations. Retirees, spouses and spouse survivors who are entitled to a benefit under the provisions of the plan are also included.

**Actuarial Assumptions**

In the July 1, 2013 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included calculations based on a discount rate of 4% for the unfunded liability and amortization of the initial unfunded actuarial liability over 25 years based on a level percent of payroll method. The actuarial accrued liability was \$77,000. Future increases for medical benefits are assumed to range from an initial rate of 7.50% and gradually decrease to 5.04% by 2050. It should be noted actuarial calculations reflect a long-term perspective and, therefore, actuarially determined amounts are subject to revision as results are compared to past expectations and new estimates are made about the future.

## Compliance Section



**DIXON HUGHES GOODMAN** LLP  
Certified Public Accountants and Advisors

***Independent Auditor's Report on Internal Control over  
Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in  
Accordance with Government Auditing Standards***

Board of Directors  
***Middle Peninsula Juvenile Detention Commission***

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of ***Middle Peninsula Juvenile Detention Commission*** as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise ***Middle Peninsula Juvenile Detention Commission's*** basic financial statements, and have issued our report thereon dated October 13, 2014.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered ***Middle Peninsula Juvenile Detention Commission's*** internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of ***Middle Peninsula Juvenile Detention Commission's*** internal control. Accordingly, we do not express an opinion on the effectiveness of ***Middle Peninsula Juvenile Detention Commission's*** internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether *Middle Peninsula Juvenile Detention Commission's* financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purposes.

*Dixon Hughes Goodman LLP*

Newport News, Virginia  
October 13, 2014